TADAT Performance Assessment





Uganda's Experience







Mandate

Uganda Revenue Authority was established by the URA Act of 1991 as a central body responsible:

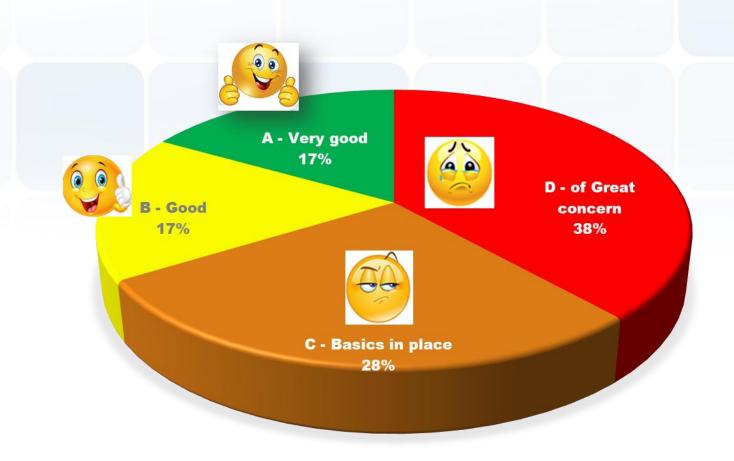
- for the assessment, collection and accounting of Central Government tax and non-tax revenues,
- for the administration and enforcement of laws relating to such revenues
- for advising the Minister on tax policy issues as spelt out in our Mandate.







State of Health?







TADAT's Performance outcome areas (POAs)

All businesses, individuals and The tax administration is other entities required to register transparent in the conduct of its are included in the taxpayer activities and accountable to the database. The database is Government and the citizenry. complete, up-to-date and accurate. 9. Accountability 1. Integrity of the Registered and Taxpayer Base Transparency Tax revenue collections Risks to revenue and are fully accounted for, tax administration monitored against operations are expectations, and identified and analyzed to inform managed effectively. government revenue 8. Efficient Revenue 2. Effective Risk forecasting. Legitimate tax refunds are paid promptly. **Management Management** Performance Taxpayers have the necessary **Outcome Areas** 3. Supporting 7. Effective Tax information and support to Voluntary Dispute voluntarily comply The tax dispute at a reasonable cost resolution process is **Compliance** Resolution to them. fair and independent. accessible to taxpayers, and effective in resolving disputed matters in a timely manner. 4. Timely Filing 6. Accurate Reporting in of 5. Timely Tax Declarations **Declarations Payment** of Taxes Taxpayers file Effective audit and verification their declarations programs deter taxpayers from on time. reporting incomplete or inaccurate information in their tax declarations. Taxpayers pay their taxes in full and on





Background; Strength

- > The extent of intelligence gathering, > URA performs well with respect to the research and crosschecking of data to identify compliance risks, using an risk automated engine is comprehensive.
- compliance management > The process is part of a multi-year national assessment plan and structured> across the main taxpayers' obligations, core taxes and taxpayer segments – Compliance Improvement≻ Plan (CIP).
- ➤ URA has a comprehensive process for the identification, assessment and mitigation of institutional risks.

- scope, currency, accessibility information and initiatives to reduce taxpayer compliance costs.
- Electronic filing and payment of tax is fully rolled-out.
 - Withholding and advance payment systems are widely used.
 - Internal audit provides assurance of the soundness of URA's internal controls, risk management, and governance frameworks.





Background; Weaknesses

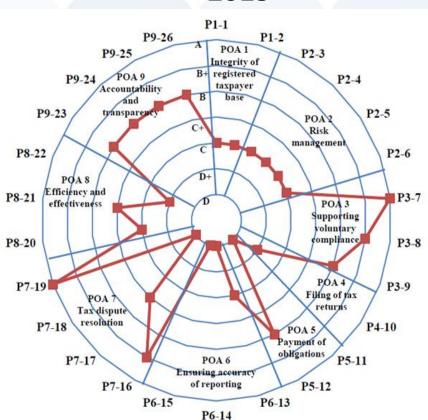
- Integrity of the taxpayer registration database is compromised / Unreliable tax register in terms of untraceable and unregistered taxpayers.
- On-time return filing and payment ratios are low.
- ➤ The stock of arrears is very high and comprises mostly old debt. Tax arrears older than 12 months has grown significantly from 23.6 percent in 2016 to 78.2 percent in 2018.

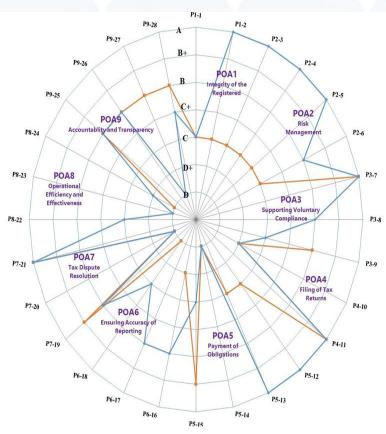
- not been commissioned in recent years to obtain feedback on URA products, services, and staff integrity.
- ➤ The administrative review process is very slow as only 79.5 percent of the cases were finalized within 90 days.
- The rate of processing VAT refund claims is extremely low and the funding available to pay refund claims is insufficient.





TADAT ASSESSMENTS









POA 1: Integrity of the Registered Taxpayer Base

Indicator	Score 2015	Score 2019	Intervention / Reforms
PI-I.Accurate and reliable taxpayer information.	C	C	To increase reliance on the tax register and accuracy of the tax register; i.rely on a Primary registration authority (PRA) to identify a person – enhance accuracy of registration record. ii.Perform secondary registration – tax type registration to control registration for taxes only. iii.Against a Unique Identifier (UI) issued by a PRA, URA shall embed a TIN.
PI-2. Knowledge of the potential taxpayer base.	C	A	To know potential taxpayer base; i.Adopt the use of a UI increases visibility of hidden economy — hence the opportunity to expand the register. ii.Maximize integration and interfaces with all MDAs and other key third party systems (Utility Companies). iii.Embed tax at the point of a transaction to put URA behind every tax by integrating with natural systems of third parties. iv.Current Initiatives:Taxpayer Registration Expansion (TREP) Programme — URSB/KCCA/LGs/URA





POA 2: Effective Risk Management

Indicator	Score 2015	S core 2019	Intervention / Reforms
P2-3. Identification, assessment, ranking, and quantification of compliance risks.	C	A	To enhance use of the risk management function; i.Create a mechanism where risk parameters are flagged at any point of decision making – e.g. An Approval/Rejection, Certificate issuance, Audit, Assessment etc. ii.Create a mechanism for a client to view their risk heat map as seen by URA to proactively induce compliance and promote self-health checks in tax. iii.Link the risk engine to the interactive client profile functionality so that even the CG can see a taxpayer's compliance pattern.
P2-4. Mitigation of risks through a compliance improvement plan.	С	A	To sustain the use of CIPs; i.Create a mechanism that supports workflow and work package for management for the function of CIP. ii.Implement a mechanism to, identify, create, deploy, update and retire a risk. iii. Have CIP managed through a system, hence keeping trail of risks in a centralized place.
P2-5. Monitoring and evaluation of compliance risk mitigation activities.	С	A	To create the ability for continuous monitoring and evaluation of operations risks; i.Create the mechanism for real-time reconciliation of risks that have been addressed. ii.Create a mechanism for identifying users and functionalities where risks identified are not being addressed and this shall be accessible any authorized user like Management.





POA 3: Supporting Voluntary Compliance

Indicator	Score 2015	Score 2019	Intervention / Reforms
P3-7. Scope, currency, and accessibility of information.	A	A	To facilitate compliance; i.Have a mechanism for a user to access a tax service using a preferred language. ii.Have a mechanism for accessing tax service using multiple channels including audio, visual and social media platforms amongst others.
P3-8. Scope of initiatives to reduce taxpayer compliance costs.	-	В	WIP to facilitate prefilled declaration; EFRIS /DTS/eTAX / other MDA data sources
P3-9. Obtaining taxpayer feedback on products and services.	В	С	Mechanisms in place that allow instant feedback for any process executed so that feedback is sourced immediately: •Contact Centre •WhatsApp number 0772-140000.Taxpayers can now chat with the Taxman to access URA services by simply following the promptings

POA 3: Supporting Voluntary Compliance













POA 4:Timely Filing of Tax Declarations

Indicator	Score 2015	Scor e 2019	Intervention / Reforms
P4-10. On-time filing rate.	D+	D+	To improve on-time filing performance measure; i.Adopt prefilled declaration approach ii.Create a mechanism where filing requirement is known to URA, and prompts to file is automatically triggered hence alleviating filing ratio performance
P4-11. Use of electronic filing facilities.	A	A	To improve electronic filing; i.Rely on other URA tools such as EFRIS, DTS, Asycuda World to prefill returns and make returns less bulky. ii.Use a Chatbot (questionnaire) based filing method to make electronic filing mandatory and easy to complete





POA 4:Timely Filing of Tax Declarations













POA 5:Timely Payment of Taxes

Indicator	Score 2015	Score 2019	Intervention / Reforms
P5-12. Use of electronic payment methods.	C	A	To sustain use of electronic payments; i.Create a mechanism for automatically presenting a payment aggregator functionality to complete an electronic payment ii.Create a mechanism to support digital currency since the National Payment Systems Act is already passed into law iii.Create a mechanism that involves a taxpayer in the payment process towards extinguishing a liability so that there is no repudiation of an account balance
P5-13. Use of efficient collection systems.	С	A	To enhance withholding procedures; i. Have a mechanism to automatically apply tax on eligible transaction and prefill the applicable declaration as provided in an applicable law





POA 5:Timely Payment of Taxes

Indicator	Score 2015	Score 2019	Intervention / Reforms
P5-14. Timeliness of payments. P5-15. Stock and		D	To sustain the payment process; i. Create a mechanism for involving a taxpayer in extinguishing a liability to avoid repudiation of an outstanding tax balance ii. Create a mechanism that matches every payment to an existing liability so that determining on-time payment by value and count can be determined with ease. To alleviate the arrears stock position:
flow of tax arrears.	B+		To alleviate the arrears stock position; i.Create an environment where a taxpayer cannot refute a tax position ii.Create a mechanism to automatically demand tax – 24hrs by triggering a chat for being online or sending SMS and relevant mails/ demand notices so that the process of debt enforcement is reached much faster hence reducing arrears stock levels





Indicator	Score 2015	Score 2019	Intervention / Reforms
P6-16. Scope of verification actions taken to detect and deter	D+	В	To improve large scale cross matching; i.Target integration and interfacing with all entities that have relevant data. ii.Create a mechanism for using data captured once at the initial point of instance to limit secondary disclosure/ inaccurate
inaccurate reporting.			declaration iii.Maximize prefilling records so that shared/ distributed information cannot be altered easily – (the Blockchain principle)
P6-17. Extent of proactive initiatives to encourage accurate reporting.	-	В	To strengthen application of practice notices and private rulings; i.In the case of practice notice, through the interactive client profile allow a user to see taxpayers eligible for a practice notice, ii.In the case of a private ruling, through the interactive client profile an authorized user shall see in real time applicable private/ advance ruling of a taxpayer iii.Information used to pass/ issue a guidance, ruling shall be accessible in the online information library





POA 6:Accurate Reporting in Declarations

Indicator	Scor e 2015	2019	Intervention / Reforms
P6-18. Monitoring the extent of inaccurate reporting.	D	C	So support revenue models that help a station or office to accurately facilitate compliance, the solution shall; i. Take advantages explained for P6-16 ii. Create revenue modeling capability for any user to detect incorrect or under disclosures so that in real-time corrective actions are taken





Conclusion

Reform progress so far has established a strong foundation for embracing future opportunities envisaged in the government's five-year Domestic Revenue Mobilization Strategy (DRMS).

The DRMS proposes an integrated package of reforms in tax policy, legislation, and revenue administration that will be implemented over the next five years.

The results of the repeat TADAT assessment provided information on reform outcomes against the 2015 assessment results and up-to-date baseline information that was used to develop new targets under the DRMS.